

Developing SYB System Commissioning and CCG Joint Commissioning Committee Arrangements for 2019/20

Governing Body meeting

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2 May 2019

Author(s)	Lisa Kell - Director of Commissioning, SYB ICS
Sponsor Director	SYB Accountable Officers Brian Hughes, Director of Commissioning and Performance
Purpose of Paper	
<p>This paper sets out the approach for developing system commissioning for 2019/20 through a set of SYB commissioning priorities managed by the Joint Committee of CCGs (JC CCGs) strengthened with delegated authority from the five CCGs for specific decisions in order to facilitate streamlined decision making as a system. The priority areas requested by commissioners for delegated authority are listed in the paper.</p> <p>The Long Term Plan (LTP) sets out the direction that NHS commissioning arrangements will evolve over the next few years. SYB commissioners have been working together during 2018/19 to build on the joint commissioning arrangements already in place through the Joint Committee which was established in 2017.</p>	
Key Issues	
<p>As previously reported to the Governing Body, CCGs across South Yorkshire have a strong history of working together. At the end of 2018/19 the JC CCGs established a work plan of priorities along with a requirement for some delegated decision making, which was presented to our Governing Body in March 2019. It is important that system commissioning priorities are clinically developed to ensure an agreed SYB consensus to pathways, policies and protocols. To enable this, a set of principles on CCG clinical engagement will be agreed by the JC CCG with clear processes to be followed. Assurance will be sought through the JC CCG that all SYB priorities being developed are underpinned by robust clinical evidence and best practice and with a locally managed process in each place for clinicians to engage, influence develop and agree the work. This paper presents a high level subset of the 2019/20 JC CCG priorities that require delegated authority from CCGs to the JC CCG.</p>	
Is your report for Approval / Consideration / Noting	
For discussion and approval	

Recommendations / Action Required by Governing Body
<p>The Governing Body is asked to:</p> <ol style="list-style-type: none"> 1. Consider the content of the paper and support the approach to develop SYB system commissioning arrangements and the JC CCG in 2019/20 in line with the NHS Long Term Plan requirements 2. Support the review of the JC CCG Terms of Reference and Manual Agreement for 2019/20. 3. Agree the request for specific decisions set out in the paper to be delegated from CCGs to the JC CCG in order to support streamlined decision making for system commissioning and support the delivery of the 2019/20 JC CCG priorities.
Governing Body Assurance Framework
<p><i>Which of the CCG's objectives does this paper support?</i> To ensure there is a sustainable, affordable healthcare system in Sheffield, and To improve patient experience and access to care</p>
Are there any Resource Implications (including Financial, Staffing etc)?
<p>Any resource implications as a result of system commissioning will be quantified and discussed with CCGs during 2019/20.</p>
Have you carried out an Equality Impact Assessment and is it attached?
<p><i>Please attach if completed. Please explain if not, why not</i> Not required. Individual programmes and projects will undertake assessment as part of their implementation process as appropriate.</p>
<i>Have you involved patients, carers and the public in the preparation of the report?</i>
<p>Not required at this stage</p>

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1. Introduction

- 1.1. This paper sets out the approach for developing system commissioning arrangements in SYB for 2019/20 through a set of agreed commissioning priorities managed by the Joint Committee of CCGs (JCCCGs) strengthened with delegated authority for specific decisions in order to support streamlined decision making across SYB.
- 1.2. The SYB CCGs have worked together since the inception of CCGs in 2012 and prior to that as PCTs to deliver commissioning and contracting responsibilities as efficiently as possible on behalf of each other focussing on a best use of cost and resources, standardisation to improve quality and outcomes and avoid duplication. These joint working arrangements are wide ranging and include undertaking a lead role on behalf of the five CCGs for a commissioning function or activity; leading a service transformation programme or undertaking a lead contractor role for an NHS provider contract.
- 1.3. In 2018/19 the SYB commissioners with involvement from CCG Governing Bodies set out the intention to explore opportunities for further system commissioning to support the development of Integrated Care Partnerships (ICPs) at place and working together strategically in a wider Integrated Care System with the following specific aims:
 - **At SYB** – to commission, plan and deliver some activities and functions once across SYB where it demonstrably adds value for the system; reducing unwarranted variation improving equity of access, standardisation and quality of service and improves population health
 - **At Place** – to commission, plan and deliver services locally, with a focus on integrated care with partners to improve population health through new models of care, and a consistency in approach to support providers to deliver services more equitably for local populations.
- 1.4. At the end of 2018/19 the JC CCGs established a work plan of priorities along with a requirement for some delegated decision making.
- 1.5. The JC CCG is also taking into account the requirements in the NHS Long Term Plan that commissioning arrangements will evolve over the next few years and ICS's will need to have in place streamlined commissioning arrangements to enable a single set of commissioning decisions at system level.

2. Principles for SYB System Commissioning

- 2.1. A guiding principle for any changes to commissioning and/or joint decision making must be that it demonstrates added value, including improvement in outcomes and population health, standardisation of care, financial efficiency, better use of

resources including scarce workforce and avoids unnecessary duplication. Unintended significant risks for a CCG, place or ICS should be avoided.

2.2. It is important that system commissioning priorities are clinically developed to ensure an agreed SYB consensus to pathways, policies and protocols. To enable this, a set of principles on CCG clinical engagement will be agreed by the JC CCG with clear processes to be followed. Assurance will be sought through the JC CCG that all SYB priorities being developed are underpinned by robust clinical evidence and best practice and with a locally managed process in each place for clinicians to engage, influence develop and agree the work.

3. Review of the JC CCG Terms of Reference and Manual Agreement

3.1 Due to a number of changes to the JC CCG for 2019/20 including the establishment of a sub group to operationally support the JC CCG; new associate CCG membership (Derby and Derbyshire CCG and Wakefield CCG); the request for lay member voting rights; new priority areas for joint working; the request for delegation of some decisions and wider ICS interim governance arrangements for 2019/20, the Terms of Reference and the Manual agreement are being revised. These will be brought back to CCG Governing Bodies for discussion and approval.

4. Request to Delegate Authority to Joint Committee of CCGs

4.1 A high level subset of the 2019/20 JC CCG priorities that require delegated authority from CCGs to the JC CCG are shown below.

<u>2019/20 SYB System Commissioning Priorities requiring delegated authority</u>	<u>Requested delegation to the JC CCG to:</u>
System Contracting <ul style="list-style-type: none"> • 999 system lead contractor (YAS) for 4 SYB CCGs • 111 system lead contractor (YAS) for 5 SYB CCGs 	<ul style="list-style-type: none"> • develop and agree a % financial threshold of contract value against contract baseline for the lead contractor to negotiate on behalf of each CCG during 19/20 contract negotiations.
Outpatients <ul style="list-style-type: none"> • Review of outpatient follow ups across SYB by specialty, develop clinical protocols to standardise practice and reduce unwarranted variation * • Review of outpatient first appointments (as above) * 	<ul style="list-style-type: none"> • identify and agree the specialities in scope of the review • develop and sign off clinical protocols developed with SYB clinical engagement from both commissioners and providers and patients/ public as necessary • implement clinical protocols in Providers standard NHS contracts 2019/20
Commissioning Outcomes <ul style="list-style-type: none"> • Commissioning for Outcomes – new stage 2 	<ul style="list-style-type: none"> • identify and agree the clinical priorities in the policy • sign off 19/20 policy through the CRG ensuring public consultation /engagement has taken place • implementation of protocols and included formally in standard NHS contracts 2019/20
IVF <ul style="list-style-type: none"> • Explore options for a SYB approach to the number of IVF cycles 	<ul style="list-style-type: none"> • develop IVF options appraisal and financial modelling for consideration by CCG Governing Bodies
Cancer <ul style="list-style-type: none"> • Standard implementation of national cancer 	<ul style="list-style-type: none"> • implement standard cancer pathways in NHS provider

pathways across SYB tom improve outcomes and equity of access*	contracts and across the 5 SYB places
Medicines and Prescribing <ul style="list-style-type: none"> Medicines optimisation – standardisation of policies across SYB 	<ul style="list-style-type: none"> Identify opportunities for medicines standardisation develop and sign off policies developed with SYB clinical engagement from clinicians, patients / public as necessary

**priorities consistent with the LTP*

5. Action / Recommendations for Governing Body

The Governing Body is asked to:

1. Consider the content of the paper and support the approach to develop SYB system commissioning arrangements and the JC CCG in 2019/20 in line with the NHS Long Term Plan requirements
2. Support the review of the JC CCG Terms of Reference and Manual Agreement for 2019/20
3. Agree the request for the specific decisions set out in the paper to be delegated from CCGs to the JC CCG in order to facilitate streamlined decision making for system commissioning and support the delivery of the 2019/20 JC CCG priorities.

Paper prepared by: Lisa Kell, Director of Commissioning, SYB ICS

On behalf of: SYB Accountable Officers

23 April 2019